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E N C L O S U R E

HISTORY OF PUBLICATIONS REVIEW SUBCOMMITTEE

1. The Joint Chiefs of Staff, at their 66th Meeting on 15 March 1943, approved J.C.S. 228, which contained the following recommendation:

"That the Joint Intelligence Committee review all papers published and distributed by the intelligence agencies of the War and Navy Departments and make periodic recommendations to the Joint Chiefs of Staff with a view to eliminating duplication and unnecessary reports and curtailing excessive distribution."

In J.I.C. 86/D the Joint Intelligence Committee was requested to take appropriate action to effect implementation of the above decision.

2. The Joint Intelligence Committee, at its 86th Meeting on 21 January 1944, Item 3, after considering J.I.C. 86/1, prepared by Service Members of the Staff on their own initiative,

- "a. Directed that the Joint Intelligence Staff call on A-2, G-2, O.N.I. and O.S.S. for one representative each to form a special subcommittee to review all papers published and distributed in those agencies and to make periodic recommendations to the Joint Intelligence Committee, for subsequent transmittal, as necessary, to the Joint Chiefs of Staff, with the view to eliminating duplication and unnecessary reports and curtailing excessive distribution;
- "b. Agreed that the phrase 'all papers' used above, shall be construed to mean all routine periodic or serial reports, all printed documents, and all reports reproduced in more than ten copies.
- "c. Directed that Lt. Commander Simons be designated as steering member of the contemplated committee."

The Subcommittee was formed as directed with the later addition of an officer representing Naval Air Intelligence, and held its first meeting on 4 February 1944. Its name was fixed as The Publications Review Subcommittee.

3. On 2 March 1944, the P.R.S. submitted to the J.I.C. for consideration a report on ad interim views, progress and conclusions reached by the Subcommittee (J.I.C. 86/2).

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4. At its 93rd Meeting on 10 March 1944, Item 4, the J.I.C., after considering J.I.C. 86/2,

- a. Approved the conclusion of the P.R.S. that the intra-service boards having most direct knowledge of the utility of publications issued by the services should be urged to continue their deliberations, and that when a sufficient amount of material had been passed by them, their work should be reexamined by the P.R.S. for the purpose of proposing further eliminations or combinations with other publications.
- b. Authorized the P.R.S. to advance recommendations concerning publications within the intelligence agencies, the adoption of which would bring about worthwhile economies in paper, money and manpower.
- c. Disapproved a recommendation by the P.R.S. that the Subcommittee be directed to study duplication of intelligence material outside the headquarters of the intelligence services but within the continental United States.

5. At its 95th Meeting on 24 March 1944, Item 3, the J.I.C. disapproved a request for Army Ground Forces representation on the P.R.S., on the ground that the Subcommittee was concerned only with publications of the member intelligence agencies.

6. The P.R.S. on 27 April submitted to the J.I.C. for consideration a final report with respect to printed publications, other than the D.N.I. monographs, M.I.D. Strategic Surveys and JANIS publications, published by Washington headquarters of M.I.D., D.N.I., A-2 and O.S.S. (J.I.C. 86/5). "Printed publications" were distinguished from those employing mimeograph and other methods of quick reproduction.

The publications examined, amounting to 234, were studied by the Subcommittee after the intra-service publications review

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boards had examined their own service publications and prepared recommendations.

In its report the Subcommittee approved some publications, disapproved others, and recommended that certain publications be merged or modified. Special attention was given to JAN 41.

7. At its 99th Meeting, the J.I.C. considered J.I.C. 86/5 and approved, with minor exceptions, the recommendations of the Subcommittee with regard to specific publications.

In addition, the J.I.C. agreed to continue the P.R.S. as a part time agency, meeting only when matters were referred to it by the J.I.C., with the following functions:

- a. To approve all new intelligence publications proposed by M.I.D., D.N.I., A-2 and O.S.S.
- b. To review all intelligence publications at semi-annual intervals.

8. In accordance with the directive of the J.I.C., the Subcommittee, at its 16th Meeting on 13 May 1944, prepared a draft of a memorandum for signature by the heads of the member intelligence services directing that new publications proposed by the intelligence services should be cleared through the P.R.S. before publication was undertaken. Exempted from these provisions were those publications which (a) have less than 5000 words and/or 20 illustrations, charts, etc., and (b) have a proposed circulation of less than 100 copies. A memorandum to this effect was subsequently circulated in M.I.D., D.N.I. and A-2, but not in O.S.S.

9. The P.R.S. at its 17th Meeting on 30 June 1944, Item 7, noted that, despite the above notice, publications had been published and distributed without reference to the Subcommittee. Accordingly, in an attempt further to implement its review functions, the Subcommittee recommended that each of the member intelligence agencies should prepare a monthly report of publications put out in that period for submission to the P.R.S. This recommendation failed of approval by the members of the J.I.C.

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10. On 24 July, following review of a decision by the O.N.I. Publications Review Board that D.N.I. should carry forward work on JAN #1 without awaiting decision by the War Department as to the future joint character of the publication, P.R.S. made a final recommendation with regard to JAN #1. The recommendation was that the engravings then in existence would be published and that work on the uniforms of the Germans and Japanese combat forces should be continued.

This recommendation was forwarded for information and appropriate action to the Director of Naval Intelligence and the Assistant Chief of Staff, G-2.

(At present the situation of JAN #1 appears to be as follows: 1. D.N.I. is continuing work on the project; 2. G-2 has abandoned work on JAN #1 but, in view of several recent requests, is studying the advisability of reviving the project.)

11. At its 19th, 20th and 21st Meetings, the P.R.S. considered various publications submitted to it for review.

12. The J.I.C., at its 116th Meeting, directed its Secretary to request D.N.I., G-2, A-2 and O.S.S. to report on new intelligence publications initiated within those agencies during the 6 months beginning 1 May 1944. It was intended that these reports be considered to determine whether further study by the P.R.S. was necessary.

On 28 December these reports were referred to the P.R.S. for consideration.

SUMMARY OF DIRECTIVES AND PROCEDURES FOR IMPLEMENTATION

1. Under its original directive (J.I.C. 86th Meeting, 31 January 1944, Item 3), the P.R.S. was directed to review all papers published and distributed in G-2, D.N.I., A-2 and O.S.S. and to make periodic recommendations to the J.I.C., for subsequent transmittal as necessary to the Joint Chiefs of Staff, with a view to eliminating duplication and unnecessary reports and

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curtailing excessive distribution. "All papers" was construed to mean all routine periodic or serial reports, all printed documents and all reports reproduced in more than ten copies.

3. The J.I.C., after considering the P.R.S.'s first ad interim report (J.I.C. 86/2), authorized the Subcommittee to advance recommendations concerning publications within the intelligence agencies, the adoption of which would bring about worthwhile economies of paper, money and manpower, but disapproved the recommendation that the Subcommittee be directed to study duplication of intelligence material outside the headquarters of intelligence services but within continental United States.

4. In its first overall report (J.I.C. 86/5) the P.R.S. directed its review toward printed publications of Washington headquarters of M.I.D., D.N.I., A-2 and O.S.S., other than D.N.I. monographs, M.I.D. Strategic Surveys and JANIS publications. "Printed publications" were distinguished from those employing mimeograph and other methods of quick reproduction.

5. The J.I.C., after considering J.I.C. 86/5, agreed to continue the Publications Review Subcommittee as a part time agency meeting only when matters were referred to it by the J.I.C., with the following functions:

- a. To approve all new intelligence publications proposed by M.I.D., D.N.I., A-2 and O.S.S.
- b. To review all intelligence publications at semi-annual intervals.

6. A memorandum in implementation of this directive has been circulated in M.I.D., D.N.I., A-2, but not in O.S.S. (However, O.S.S. produces only one printed publication.) In submitting a proposed form for this memorandum, the P.R.S. restricted its review of publications to those having a minimum of 5000 words and/or 20 illustrations, charts, etc., or a minimum proposed circulation of 100 copies.

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7. At present the P.R.S. is considering reports from the constituent intelligence agencies of new publications initiated by those agencies in the 6-month period beginning 1 May 1964, which have been referred to the Subcommittee by the Secretary, J.I.C.